Report for: Cabinet Member for Early Years, Children and Families

Title: COVID Additional Winter Grant Scheme in Haringey

Report

Authorised by: Charlotte Pomery, Assistant Director Commissioning

Lead Officer: Florence Guppy, Strategic Lead Community Enablement

Ward(s) affected: All

Report for Key/

Non Key Decision: Key Decision

1. Describe the issue under consideration

- 1.1 The Government, through the Department of Works and Pensions (DWP), has further extended the COVID Winter Grant Scheme/ 'Covid Local Support Grant.' The objective of the Scheme(s) is to provide support to vulnerable households and families with children particularly affected by the pandemic where alternative sources of assistance may be unavailable. Local authorities are responsible for administering the Scheme and funding has been allocated to each authority. The Council was initially allocated £986,329.83. The spend for this was decided by Cabinet Member Decision in December 2020. The Council was subsequently awarded a further £342,895. This funding was referred to as the 'Additional Winter Grant.' The spend for this was decided by Cabinet Member Decision in March 2021. A third allocation of £232,078.00 refererred to as the 'Covid Local Support Grant' and/or 'Winter Grant 3: April 2021 was allocated by Cabinet Member Decision in June 2021' The DWP has stated that this further tranche of £928,310.43 allocated to Haringey will be the last extension. This final tranche is referred to as 'Winter Grant 4: July 2021.'
- 1.2 The funding will enable the Council to provide support to families with children, other vulnerable households and individuals from 21st June I 2021 and covers the period until 30th September 2021. The 'Covid Local Support Grant' will allow the Council to extend and expand its support to households in food or fuel poverty from the original three Winter Grant allocations. This report is seeking Cabinet member approval for the proposed arrangement for the delivery of additional funding as set out in the policy document (attached) and which is within the conditions stipulated by DWP.

2. Recommendations

- 2.1. It is recommended that the Cabinet Member:
- 2.1.1 Approves the additional funding allocation from the Government
- 2.1.2 Approves the Covid Local Support Grant/ Winter Grant 4: June 2021 Scheme Policy which sets out the Council's arrangement for administering the additional funding and is attached at Appendix 1
- 2.1.3 Delegates authority to the Assistant Director Commissioning, in consultation with the Director of Children Services and the Cabinet Member for Children, Education and



Families, to amend this policy to give effect to changes in legislation, statutory or non statutory guidance, or directives or instructions of a similar character issued by Government

2.1.4 Agrees that this policy is subject to the availability of government funding and will terminate on 30th September 2021 unless terminated earlier or extended beyond this date by Cabinet or Cabinet Member decision.

3. Reasons for decision

- 3.1 The Government through the Department of Works and Pensions (DWP) has provided funding to local authorities to provide and administer the Covid Local Support Grant Scheme. It is acknowledged that local authorities have the local ties and knowledge and are best placed to allocate funding according to local need.
- 3.2 The Scheme provides for local authorities to determine eligibility in their area and target support to those most in need but within the scope of conditions set by DWP. The proposed decision on the Covid Local Support Grant Scheme Policy sets out how the Council will target and deliver support to residents in addition to the support agreed in the original and additional Winter Grant policies (December 2020, March 2021, April 2021). This spend is targeted to those that are most in need and in accordance with the Scheme.
- 3.3 The Covid Local Support Grant payments are expected to support households over the grant period and for funding to be spent between 21st June and 30th September 2021. Therefore, there is a need for an urgent decision to be taken on the recommendation in order to ensure that payments are made to support vulnerable people within the allotted time.

4 Alternative options considered

4.1 The alternative option considered was not to develop a Covid Local Support Grant Policy. This was discounted as it would not have made use of potential support to Haringey residents and would have necessitated a return of the funds to central government.

5 Background

- 5.1 The objective of the Covid Local Support Grant/ the Covid Winter Grant Scheme(s) is to provide support to those vulnerable households and families with children particularly affected by the pandemic, where alternative sources of assistance may be unavailable. Despite the speed at which the additional tranche of funding announced by the DWP must be spent, the Council is taking steps to ensure that it reaches those most in need and who have experienced particular hardship during the pandemic. The Council is mindful that the pandemic has exacerbated existing inequaliites in the borough, including those of income and financial security.
- 5.2 When administering the scheme, Local Authorities are encouraged to apply the following principles:
 - Use discretion on how to identify and support those in need
 - Use the funding from 21st June up to 30th September 2021 to meet immediate needs and help those who are struggling to afford food and utility bills.



- 5.3 In this guidance, local authorities are permitted to allocate funding to support vulnerable households within the scope of:
 - At least 80% of the total funding will be ring-fenced to support families with children, with up to 20% of the total funding to other types of households, including individuals
 - At least 80% of the total funding will be ring-fenced to provide support with food, energy and water bills (including sewerage), with up to 20% on other items
- 5.4 Authorities have the flexibility within the Covid Local Support Grant scheme to identify which vulnerable households are in most need of support and to apply their own discretion when identifying eligible households. Authorities can request applications for support or can proactively identify households who may benefit, or can take a mixture of the two approaches. There is no requirement for Authorities to undertake a means test.
- 5.5 The proposed Covid Local Support Grant/ COVID Winter Grant 4: July 2021 Scheme Policy attached at Appendix 1 sets out the details of the additions to the scheme to be applied in Haringey which will cover the period 21st June 2021 through to 30th September 2021 in line with national funding guidance and to address local need. Payments will provide additional support to families over the Summer holidays who might otherwise struggle to afford basic supplies. This support will be delivered alongside the Council's holiday activity programme which provides enrichment activities and a lunchtime meal to school aged children. As part of the Council's overarching approach to supporting those in need, we continue to adopt a strengths based methodology which seeks to build routes out of poverty for local residents where possible.
- 5.6 In Haringey, the Covid Local Support Grant Scheme Policy will allow for:
 - Additional holiday support for family households in receipt of Free School Meals
 - Support to residents who are in food or fuel poverty including those with specific needs known to the Council and those known to other services including schools and VCS organisations

Support will be available to households with No Recourse To Public Funds in line with relevant guidance.

6 Contribution to strategic outcomes

6.1 This Covid Local Support Grant/ Winter Grant 4: July 2021 policy helps meet the priorities and outcomes of Haringey's Borough Plan 2019-2023 and supports efforts to mitigate the impact of Covid-19 in the local community.

7 Statutory Officer Comments

7.1 Finance

- 7.1.1 The Council is proposing to put in place measures to spend funds obtained from the Winter Grants in line with the grant conditions.
- 7.1.2 The increase in income and expenditure budgets will be addressed in the cabinet quarterly budget monitoring reports.



7.2 Legal

7.2.1 The grant funding to local authorities (under the COVID Local Support Grant Scheme) is made pursuant to Section 31 of the Local Government Act 2003 which permits the Government to pay grant to local authorities towards expenditure incurred or to be incurred by it. The grant may be paid on such conditions as the Government may determine. The COVID Local Support No.2 Grant Determination 2021: No 31/5642 and COVID Local Support Grant extension: Final Guidance, sets out the conditions for the grant funding. While the Council can determine the arrangement for administering the Scheme (including identifying those most in need and eligible for support), it must ensure that the funding conditions are met.

7.3 Procurement

7.3.1 No comments

7.4 Equalities

- 7.4.1 The Council has a Public Sector Equality Duty under the Equality Act (2010) to have due regard to the need to:
 - Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act
 - Advance equality of opportunity between people who share those protected characteristics and people who do not
 - Foster good relations between people who share those characteristics and people who do not.
- 7.4.2 The three parts of the duty applies to the following protected characteristics: age, disability, gender reassignment, pregnancy/maternity, race, religion/faith, sex and sexual orientation. Marriage and civil partnership status applies to the first part of the duty.
- 7.4.3 The proposed decision is to approve the additional funding allocation from the Covid Local Support Grant from 21st June 2021 until 30th September 2021 unless terminated earlier or extended, approve the Covid Local Support Grant Policy, and delegate authority to the Assistant Director Commissioning, in consultation with the Director of Children's Services and the Cabinet Member for Adults & Health, to amend this policy to give effect to changes in legislation. The Covid Local Support Grant Policy will provide support to families with children, other vulnerable households and individuals in food or fuel poverty by providing voucher-based holiday support for households eligible for Free School Meals during the Summer holidays; granting support to organisations supporting households with No Recourse to Public Funds (NRPF) and providing short-term vouchers and debt relief for households experiencing fuel insecurity, with the aim of helping to ensure all residents can self-isolate when required. This support will be administered by Haringey Council in partnership with support organisations, schools, and children's centres.
- 7.4.4 The objective of this decision is to mitigate against the impact of Covid-19 on Haringey residents, through the provision of grants to some of the most vulnerable members of the community. The decision will affect individuals and households resident in



Haringey who have been identified as vulnerable through Council-held datasets, including households which are eligible for Free School Meals. We know that among those identified as vulnerable, groups from Black, Asian and minority ethnic communities, as well as children, older people and those from a lower socioeconomic background, are overrepresented and are likely to have been disproportionately affected by the pandemic. The proposal to approve the additional funding allocation from the Covid Local Support Grant will allow these groups to benefit from additional support by accessing further funding where alternative sources of assistance may be unavailable and insufficient to meet their need. That being said, it is recognised that this grant is subject to the availability of government funding and could potentially terminate earlier than 30th September 2021 which may have a negative impact for those protected groups, including those on a low income.

- 7.4.5 This notwithstanding, with the funding ring-fenced to support access to food and essential utility costs, it will allow the council to directly help the hardest-hit families and individuals over the coming months, mitigating against the disproportionate impact of the pandemic on the vulnerable groups identified. The proposed decision therefore represents a measure to address a known inequality disproportionately groups with a number of protected characteristics.
- 8 Use of appendices

Appendix 1: 'Covid Local Support Grant/ Winter Grant 4: July 2021 Policy

9 Local Government (Access to Information) Act 1985

